

Record of Deliberations of National Level Committee (NLC) Meeting for the appraisal of proposals from States on FC-XV Health Grants through Local Governments (FY 21-22 to 25-26) held on 8.10.2021.

Meeting No. 1/2021-22

RoD No.7(20)/2020-NHM-I dated 19th October 2021.

1. The First meeting of the National Level Committee under the chairpersonship of Secretary, HFW, constituted for the appraisal of proposals from the States under *15th Finance Commission (FC-XV) Health Grants through Local Governments* (vide order dated 22nd March 2021 - Order Copy Enclosed) was held on 8th co-Chaired by Additional Secretary & Mission Director, NHM, MoHFW with representatives from Ministry of Panchayati Raj (MoPR), Ministry of Housing and Urban Affairs (MoHUA), and duly attended Additional Chief secretary/ Principal Secretary/ Secretary (Health) from the States. From the MoHFW, Joint Secretary (Policy), Joint Secretary (NUHM) and Joint Secretary (PH) have attended along with Directors of NHM and State NHM Consultants. AS&MD welcomed all the participants in the meeting joined through physical or virtual mode. Out of 28 States, proposals from 20 States have been received and accordingly, first NLC meeting appraised the proposals received from 20 States.

2. Initially, Joint Secretary (Policy) made a presentation on the various provisions under FC-XV Health Grants through Local Governments and detailed about the DoE's Guidance Note sent on 16th July and Addendum on 8th September and also, about the Technical and Operational Guidelines dated 31st August 2021. Later the proposals from the States were appraised one after and another, duly discussing with the respective ACS/PS/Secretary (Health) and / Mission Director, NHM of the State.

3. The key deliberations and actionable points of the meeting are given below

- i. States such as Tamil Nadu, Nagaland, Rajasthan, Kerala, Arunachal Pradesh, etc have requested for the re-appropriation of grants among the components, as there are unlikely expenditure in certain components (Andhra Pradesh - component of Buildingless SHCs, etc / Arunachal Pradesh - Diagnostic Infrastructure component /



Kerala – Buildingless SHCs component) . In this regard, it is clarified to the States that the issue of re-appropriation of grants among the components was taken up with DoE but the DoE has not considered the same. Further, AS&MD clarified that the States may send the specific proposals on the necessity of the re-appropriation, detailing the local circumstances with detailed justification, to take up the issue with DoE again.

- ii. AS&MD had emphasized that States have to ensure that there is no duplication of funding from 15th FC Grant and NHM for a healthcare facility, for a particular component / activity under FC-XV Grants. JS Policy has further elaborated that the States have to update the details of sanctions under FC-XV Grants in the NHM-PMS portal duly mapping the facilities, which are being approved under each component of the FC-XV Grants within 15 days of the receipt of the approval of the proposals. This will ensure that there is no duplication of support from various other funding sources such as schemes such as PMASBY and NHM for the same facility for the same activity. Necessary orientation will be organized to the State teams, in this regard.
- iii. States were requested to ensure that they submit proposals for the entire health grants allotted for this FY so that State will get the allocation fully.
- iv. AS&MD had further clarified that States can take up more number units for the components involving the infrastructure works such as Buildingless SHCs, PHCs, etc, / Diagnostic Infrastructure (non-recurring capital type) at SHCs, PHCs and Urban PHCs / establishment of Urban Health and Wellness Centres / BPHUs as per the required unit cost rate. Approval will be accorded for the total amount and grants available in this FY 21-22 will be fully allocated and remaining to be accounted for from next FY 22-23 health grants. This will ensure effective planning at State/District/Block level and enable better implementation.
- v. To issue the State specific Records of Proceedings (RoPs) to convey the approval of proposals of 15th Finance Commission (FC-XV) Health Grants through Local Governments, States are instructed to share the Additional Formats requested vide e-mail communication dated 2.10.2021. This will also ensure the release of the funds by the States to respective state level / district level agencies and corresponding local bodies. AS&MD further clarified that States have to ensure the release of grants within 15 days to the concerned State/District implementing agencies and Local



Bodies after receipt of funds; otherwise the interest on the amount lying will be borne by the respective State Government.

- vi. After deliberations with the States like Maharashtra, Himachal Pradesh, etc about the Urban HWC component, AS&MD communicated following decisions.
 - a. Against the proposed Population norms for establishing Urban-HWCs @one Urban HWC per 15000-20000 population, States had requested to relax the same as per local context. Himachal cited the difficult terrain including hilly and tribal areas. AS&MD had clarified that State may propose as per their local context duly relaxing this norms, wherever required
 - b. Similarly, against another norm of not-to-propose *Urban-HWC within 3- 5 kms distance of existing UPHC-HWCs, Urban-CHC, SDH or a DH or any State level Dispensaries / Public Health Facilities*, States had requested to relax the same as per local context. AS&MD had clarified that State may propose as per their local context duly relaxing this norms, wherever required. AS&MD further elaborated that as the U-HWCs are not only limited to Clinical services but also to outreach services, therefore, State may propose duly relaxing above distance norms wherever necessary to ensure effective delivery of services closer to the community.
 - c. On the request from Maharashtra for proposing U-HWCs for peri-urban areas, AS&MD clarified that this may not be proposed as the grants for this component is going to the concerned Urban Local Bodies and peri-urban areas will not fall under the respective ULB.
- vii. AS&MD further re-iterated that for the two components viz. Support for Diagnostics Infrastructure to the primary healthcare facilities - SHCs/PHCs/UPHCs and Conversion of Rural Sub Health Centre and Primary Health Centre to AB-HWCs, State may propose seeking the support for the entire Financial year i.e FY 2021-22 ie starting from 1st April, 2021.
- viii. AS&MD elaborated that Block Public Health Units and Urban-HWCs are the newer components and State should not seek any support under NHM for the activities related to these components. All the activities related to these components should be undertaken using FC-XV Grants only.



- ix. After perusal of the proposals from all the 20 States, the Committee found that for the States of Rajasthan, Odisha, Bihar and Tamil Nadu, sufficient SHC and PHC-HWCs are not available to utilize the entire grant under the *Conversion of SHCs and PHCs into HWCs* toward recurring expenditures of these functional HWCs. Hence, these States and other States specific to their local context may propose under this component of FC-XV for non-recurring / one-time capital expenses for *Conversion of SHCs and PHCs into HWCs* such as infrastructure strengthening, IT infrastructure, CPHC course costs, etc, as per the cost norm of Operational Guidelines. At the same time, States must ensure that there is no duplication w.r.t to the sanctions already given under NHM support.
- x. AS&MD has asked for the remarks of the participants from other Ministries (other than the States) such as Department of Panchayat Raj, Ministry of Housing and Urban Affairs and they have expressed their consent for the deliberations of the meeting.
4. As per the appraisal of the proposals received from the States, duly examining for their adherence to the technical guidelines issued by the MoHFW and DoE's Circular and addendum thereon, the National Level Committee decided as given below;-
- a. The Committee **unanimously approves the proposals**, as indicated below, of the proposals received from the States on FC-XV Health Grants through Local Governments from the 19 States. The detailed component wise details of these 19 States's proposals and approvals are given the tables at Annexure-1.

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	92,314.00	98,279.95	92,279.92
2.	Punjab	40,121.00	40,121.28	39,965.58
3.	Uttarakhand	15,012.00	15,253.21	15,009.65
4.	Manipur	4,410.00	4,422.60	4,287.71
5.	Tamil Nadu	80,593.00	80,917.79	80,592.80

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
6.	Odisha	46,200.00	48,241.24	46,176.73
7.	West Bengal	82,906.00	82,806.95	82,806.94
8.	Assam	27,950.00	27,260.81	27,225.09
9.	Jharkhand	44,638.00	45,273.33	44,439.83
10.	Sikkim	2,098.00	2,099.68	2,097.80
11.	Chhattisgarh	33,880.00	33,917.32	33,879.44
12.	Himachal Pradesh	9,823.00	9,860.51	9,800.99
13.	Andhra Pradesh	48,980.00	48,860.37	48,815.27
14.	Rajasthan	83,298.00	65,877.62	65,617.10
15.	Bihar	1,13,310.00	1,11,816.56	1,11,630.54
16.	Mizoram	3,119.00	3,257.72	3,119.00
17.	Maharashtra	1,33,081.00	77,983.69	77,800.69
18.	Karnataka	55,153.00	55,201.68	55,153.00
19.	Arunachal Pradesh	4,878.00	4,694.57	4,694.40
	Total	9,21,764.00	8,56,146.88	8,45,392.48

- b. The Committee decides to recommend to DoE for the release of Grants to these 19 States, for release of FY21-22 FC-XV Health Grants through Local Governments, as per the approvals accorded.
- c. Proposals from Kerala and Nagaland are to be placed in the next NLC meeting.
- d. Out of the above 19 States, States, as applicable, were requested to send the supplementary proposals for the remaining health grants of this FY 21-22 for placing the same before the next NLC meeting.
- e. The Committee directed the JS Policy – convener of the National Committee to issue the RoP to the individual states and also, host the same in the portal

5. AS&MD had concluded the meeting by requesting other seven States (Uttar Pradesh, Goa, Gujarat, Haryana, Meghalaya, Telangana and Tripura), to send the proposals at the earliest to place the same in the next meeting of the National Committee for the appraisal of their proposals, along with the proposals of Kerala and Nagaland.

F.No.7(20)/2020-NHM-I / RoD of First meeting of NLC for FC-XV Grants dated 08.10.2021

The meeting ended with the Vote of Thanks to all the participants.



19/10/2021

(Dr. N. Yuvaraj)
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To
All the participants of the meeting

Copy to

- PPS to Secretary, HFW
- PPS to Secretary, MoPR
- PPS to Secretary, MoHUA
- PPS to AS&FA / AS (Health) / AS&MD / AS(VS)
- Director (NHM-II/III/IV)
- ED, NHSRC

Annexure-1 on the approvals by National Committee on the proposals from 19 states on FC-XV Health Grants through Local Governments for Financial Year 21-22.

Table 1: Rural component - Building less Sub Health Centres, PHCs, CHCs

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	3003.00	6025.50	3003.00
2.	Punjab	2026.00	2023.00	2023.00
3.	Uttarakhand	143.00	229.00	143.00
4.	Manipur	203.00	203.00	203.00
5.	Tamil Nadu	7121.00	7140.00	7121.00
6.	Odisha	7283.00	9292.00	7283.00
7.	West Bengal	4904.00	4904.01	4904.00
8.	Assam	1332.00	1331.80	1331.80
9.	Jharkhand	11854.00	11880.50	11854.00
10.	Sikkim	53.00	53.00	53.00
11.	Chhattisgarh	1075.00	1083.38	1075.00
12.	Himachal Pradesh	268.00	268.00	268.00
13.	Andhra Pradesh	117.00	0.00	0.00
14.	Rajasthan	19139.00	19147.00	19139.00
15.	Bihar	32929.00	33035.50	32929.00
16.	Mizoram	56.00	111.00	56.00
17.	Maharashtra	5007.00	5190.00	5007.00
18.	Karnataka	1006.00	1054.50	1006.00
19.	Arunachal Pradesh	106.00	104.00	104.00
	Total	97625.00	103075.19	97502.80

Table 2: Rural component - Block Public Health Units (BPHUs)

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	2899.00	5829.12	2899.00
2.	Punjab	3018.00	3006.06	2878.08
3.	Uttarakhand	222.00	324.00	222.00
4.	Manipur	1409.00	1295.36	1295.36
5.	Tamil Nadu	7747.00	7764.48	7747.00

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
6.	Odisha	2908.00	2914.56	2908.00
7.	West Bengal	6922.00	6921.97	6921.97
8.	Assam	531.00	566.72	531.00
9.	Jharkhand	2444.00	2436.10	2436.10
10.	Sikkim	644.00	644.00	644.00
11.	Chhattisgarh	1356.00	1376.32	1356.00
12.	Himachal Pradesh	185.00	242.88	185.00
13.	Andhra Pradesh	13442.00	13439.36	13439.36
14.	Rajasthan	2740.00	2752.64	2740.00
15.	Bihar	4947.00	5019.52	4947.00
16.	Mizoram	523.00	566.72	523.00
17.	Maharashtra	7083.00	6129.16	6129.16
18.	Karnataka	3823.00	3823.00	3823.00
19.	Arunachal Pradesh	2294.00	2293.76	2293.76
	Total	65137.00	67345.73	63918.79

Table 3: Rural component – Support for Diagnostic Infrastructure to the SHCs

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	10261.00	10270.62	10261.00
2.	Punjab	2623.00	2610.50	2610.50
3.	Uttarakhand	1360.00	1378.56	1360.00
4.	Manipur	395.00	398.04	394.91
5.	Tamil Nadu	6416.00	6447.62	6416.00
6.	Odisha	6172.00	6219.84	6172.00
7.	West Bengal	9739.00	9738.81	9738.81
8.	Assam	4693.00	4686.00	4686.00
9.	Jharkhand	4983.00	4947.75	4948.96
10.	Sikkim	130.00	130.00	130.00
11.	Chhattisgarh	3919.00	3926.00	3919.00
12.	Himachal Pradesh	1538.00	1536.63	1536.63
13.	Andhra Pradesh	5476.00	5517.60	5476.00

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
14.	Rajasthan	10045.00	4313.10	4313.10
15.	Bihar	15711.00	15710.38	15710.38
16.	Mizoram	272.00	272.02	272.00
17.	Maharashtra	10391.00	10342.80	10342.80
18.	Karnataka	7185.00	7185.00	7185.00
19.	Arunachal Pradesh	284.00	282.00	282.00
	Total	101593.00	95913.27	95755.09

Table 4: Rural component – Support for Diagnostic Infrastructure to the PHCs

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	10875.00	10910.55	10875.00
2.	Punjab	2888.00	2895.20	2888.00
3.	Uttarakhand	1252.00	1275.00	1252.00
4.	Manipur	438.00	568.92	438.00
5.	Tamil Nadu	6925.00	6993.10	6925.00
6.	Odisha	6550.00	6546.73	6546.73
7.	West Bengal	10602.00	10598.66	10598.66
8.	Assam	5065.00	5063.50	5063.50
9.	Jharkhand	5255.00	5140.86	5140.06
10.	Sikkim	141.00	141.00	141.00
11.	Chhattisgarh	4106.00	4108.18	4106.00
12.	Himachal Pradesh	2854.00	2844.60	2844.60
13.	Andhra Pradesh	5761.00	5725.00	5725.00
14.	Rajasthan	11625.00	2278.80	2133.00
15.	Bihar	17279.00	17279.00	17279.00
16.	Mizoram	287.00	287.02	287.00
17.	Maharashtra	11196.00	10968.00	10968.00
18.	Karnataka	10358.00	10358.00	10358.00
19.	Arunachal Pradesh	696.00	696.08	696.00
	Total	114153.00	104678.20	104264.55

Table 5: Rural component - Conversion of Rural Sub-Health Centers and PHCs to HWCs

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	19776.00	19774.92	19774.92
2.	Punjab	4670.00	4670.82	4670.00
3.	Uttarakhand	3552.00	3549.65	3549.65
4.	Manipur	873.00	873.84	873.00
5.	Tamil Nadu	14861.00	14986.36	14860.80
6.	Odisha	12533.00	12512.00	12512.00
7.	West Bengal	19298.00	19295.78	19295.78
8.	Assam	8070.00	7960.54	7960.54
9.	Jharkhand	6871.00	6870.71	6870.71
10.	Sikkim	296.00	297.88	296.00
11.	Chhattisgarh	9013.00	9012.74	9012.74
12.	Himachal Pradesh	4413.00	4413.64	4413.00
13.	Andhra Pradesh	12467.00	12458.65	12458.65
14.	Rajasthan	26319.00	26323.08	26319.00
15.	Bihar	19581.00	19481.00	19481.00
16.	Mizoram	736.00	741.95	736.00
17.	Maharashtra	19195.00	18778.98	18778.98
18.	Karnataka	18886.00	18886.00	18886.00
19.	Arunachal Pradesh	667.00	664.84	664.84
	Total	202077.00	201553.38	201413.61

Table 6: Urban component - Support for diagnostic infrastructure to the primary Healthcare facilities

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	2717.00	2719.24	2717.00
2.	Punjab	721.00	723.00	721.00
3.	Uttarakhand	326.00	332.00	326.00
4.	Manipur	112.00	103.44	103.44
5.	Tamil Nadu	1875.00	1930.46	1875.00

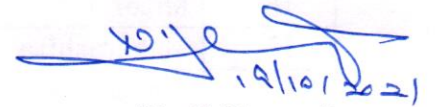
Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
6.	Odisha	1836.00	1836.11	1836.00
7.	West Bengal	2649.00	2637.72	2637.72
8.	Assam	1266.00	1097.25	1097.25
9.	Jharkhand	1310.00	1322.41	1310.00
10.	Sikkim	15.00	14.80	14.80
11.	Chhattisgarh	1023.00	1022.70	1022.70
12.	Himachal Pradesh	424.00	413.76	413.76
13.	Andhra Pradesh	1429.00	1432.50	1429.00
14.	Rajasthan	2781.00	333.00	324.00
15.	Bihar	4320.00	2741.16	2741.16
16.	Mizoram	44.00	44.01	44.00
17.	Maharashtra	2796.00	2766.75	2766.75
18.	Karnataka	1602.00	1602.03	1602.00
19.	Arunachal Pradesh	307.00	129.80	129.80
	Total	27553.00	23202.14	23111.38

Table 7: Approval under Urban component - Urban Health and Wellness Centres (HWCs)

Sr. No	Name of State	Health Grants as allotted by FC-XV (FY 2021-22) (In Lakhs)	Proposed by the State (In Lakhs)	Approved by the National Committee (In lakhs)
1.	Madhya Pradesh	42783.00	42750.00	42750.00
2.	Punjab	24175.00	24192.70	24175.00
3.	Uttarakhand	8157.00	8165.00	8157.00
4.	Manipur	980.00	980.00	980.00
5.	Tamil Nadu	35648.00	35655.77	35648.00
6.	Odisha	8919.00	8920.00	8919.00
7.	West Bengal	28792.00	28710.00	28710.00
8.	Assam	6993.00	6555.00	6555.00
9.	Jharkhand	11921.00	12675.00	11880.00
10.	Sikkim	819.00	819.00	819.00
11.	Chhattisgarh	13388.00	13388.00	13388.00
12.	Himachal Pradesh	141.00	141.00	140.00

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13.	Andhra Pradesh	10288.00	10287.26	10287.26
14.	Rajasthan	10649.00	10730.00	10649.00
15.	Bihar	18543.00	18550.00	18543.00
16.	Mizoram	1201.00	1235.00	1201.00
17.	Maharashtra	77413.00	23808.00	23808.00
18.	Karnataka	12293.00	12293.15	12293.00
19.	Arunachal Pradesh	524.00	524.09	524.00
	Total	313627.00	260378.97	259426.26



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